



# **Key Expectations for ISO 14971 Compliance with Implementation of QMSR**

Edwin Bills + Christie Johnson



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greenlight guru

# MedTechSuite

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*“Best QMS I have ever used...”*

*“User-friendly EDC and responsive support team”*

*“This is the easiest eQMS I have used in the 20 years I have been in the Medical Device Industry.”*

*“The whole experience of using Greenlight Guru Clinical is accessible and user-friendly”*

*“Makes your QMS Simple and Effective”*

**thank you  
for being  
here today.**

DANKE!  
THANK YOU!  
MERC I!  
GRAZIE!  
GRACIAS!  
DANK JE WEL!

.....

# If you learn anything today, it's this:



You need to practice risk management to comply with QMSR



FDA tells us complying with ISO 14971 is a very good idea



Your quality system is more than your SOPs... It's behaviors and attitudes, too



Your risk management processes need to touch the whole lifecycle of your device (FMEA is NOT enough)

## You can do it!



# agenda



- 1 | Cast of characters
- 2 | Brief introduction to and history of the standards
- 3 | Risk buzz
- 4 | QMSR Comments
- 5 | What lifecycle risk management looks like
- 6 | For the little guys
- 7 | Closing thoughts



# Ed Bills + Christie Johnson

## Ed

- ☆ 23 years in Medical Device RM +
- ☆ Many more years in Quality
- ☆ Advisor & trainer to medtech in Quality + RM
- ☆ Authored:
  - ☆ Book on RM
  - ☆ Many articles on RM
  - ☆ Guest author for several book chapters
- ☆ Long-time member of ISO technical committee for Medical Device RM

## Christie

- ☆ 13 years in Medical Device Risk Management
- ☆ Advisor to startups + emerging entrepreneurs in Quality + RM
- ☆ Authored:
  - ☆ Quality and RM chapter in published NIH pandemic response book
  - ☆ Several articles on RM
- ☆ Tireless champion of startups and small businesses
- ☆ New member to the ISO technical committee for Medical Device RM

# The players



## 21 CFR Part 820 / QMSR

FDA's Quality Management System  
Regulation



## ISO 13485:2016

International Quality Management  
System Standard



## ISO 14971:2019

International Risk Management  
Standard



# oh the times they are a'changin



21 CFR Part 820 is harmonizing with  
ISO 13485:2016 under the new

## Quality Management System Regulation (QMSR)

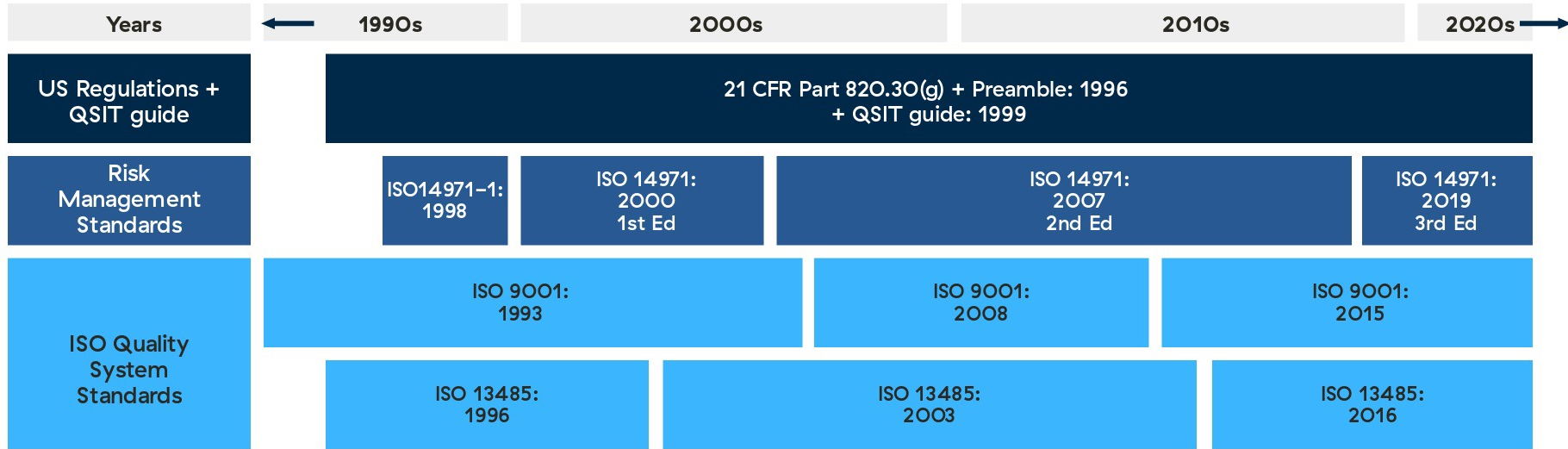
effective February 2026

Access the new QMSR here:

<https://www.fda.gov/media/177022/download>



# A little history lesson with Professor Bills



To comply with QMSR, get familiar with ISO 14971:2019.

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**QMSR** incorporates  
**ISO 13485:2016**  
by reference.

**ISO 13485:2016**  
points to  
**ISO 14971:2019.**



# Everybody's talking about risk

**FDA is being  
trained**  
ON ISO 14971:2019

**MEDCON  
2023**  
FOCUSED ON RISK



**MORE REFERENCES**  
**TO RISK**  
in recent FDA  
presentations +  
warning letters

**AAMI NeXus 2024**  
FDA introduced +  
discussed new QMSR  
and Risk

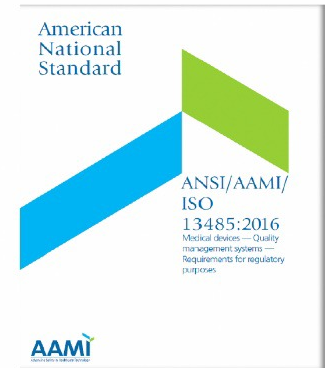
# FROM FDA'S PRESENTATION AT MEDCON 2023

Delivered by Keisha Thomas and  
Karen Masley-Joseph



## Rationale for Utilization of ISO 13485: 2016

- Modernized QMS principles
- Greater integration of risk management activities
- Globally harmonized requirements
  - Standard used by many other Regulatory Authorities
  - Many global manufacturers already comply with ISO 13485
  - Requirements are substantively similar between the current part 820 and ISO 13485:2016





# QMSR released with comments



FDA provided  
answers to public  
comments

we can learn a lot from  
their answers



# QMSR Comments are stuffed with references to risk

**Quality Culture**

Comment 27

**14971 May be Helpful**

Comment 9

**Risk Definitions**

Comment 31

**Total Lifecycle Risk**

Comment 19

# Quality Culture: Comment 27

"...FDA expects medical device manufacturers, led by individuals with executive responsibilities, to **embrace a culture of quality** as a key component in... safe and effective medical devices..."

"A culture of quality meets regulatory requirements through a set of **behaviors, attitudes, activities, and processes.**"

# which behaviors and attitudes?

... and what does this have to do  
with risk management?



# QUALITY CULTURE STARTS AT THE TOP



Encourage curiosity +  
question asking



Collaboration to create  
quality policy + objectives



Invite Quality and Risk  
perspectives



Invite patients + users  
to talk to the team



Provide resources  
for quality + risk



Lead with empathy

# Risk Definitions: Comment 31

‘... we do not believe that a definition for “risk” unique to the QMSR is necessary and **are retaining the unmodified definition in ISO 13485.**”



Risk Definition from ISO 13485:

**Combination of the probability of occurrence of harm and the severity of that harm**

# ISO 14971 "May Be Helpful": Comment 9

“...Aside from Clause 3 of ISO 9000, FDA does not, in this rulemaking, incorporate ISO 14971 or any other standards referenced by, or listed as a source in, ISO 13485,

**but acknowledges that these other standards may be helpful**

in understanding application of ISO 13485...”







## may be helpful?

There are no other FDA-recognized standards for medical device risk management.

*Other things which "may be helpful":  
Optional FDA guidance documents, which we all know are NOT optional*



**Wait. What does ISO  
14971 tell me to do?**



Keep it  
easy

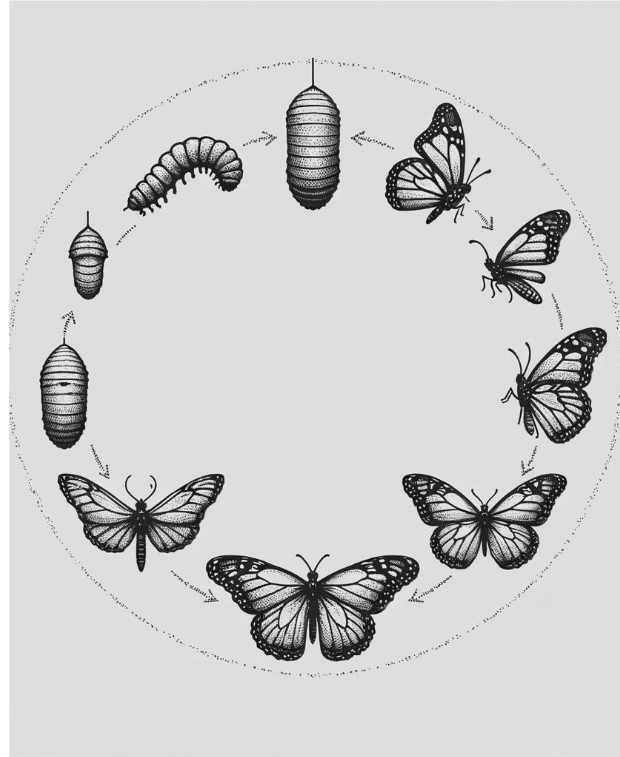


# Total Product Lifecycle Risk: Comment 19

“...Although the integration of risk management principles throughout ISO 13485 does not represent a shift in philosophy,

the explicit integration of risk management throughout the clauses of ISO 13485

more explicitly establishes a requirement for risk management to occur throughout a QMS and...



...should help industry develop more effective total product life-cycle risk management systems...”

# ISO 13485:2016 is dripping in references to Risk Management



overall QMS



purchasing



product realization



monitoring + measurement



human resources

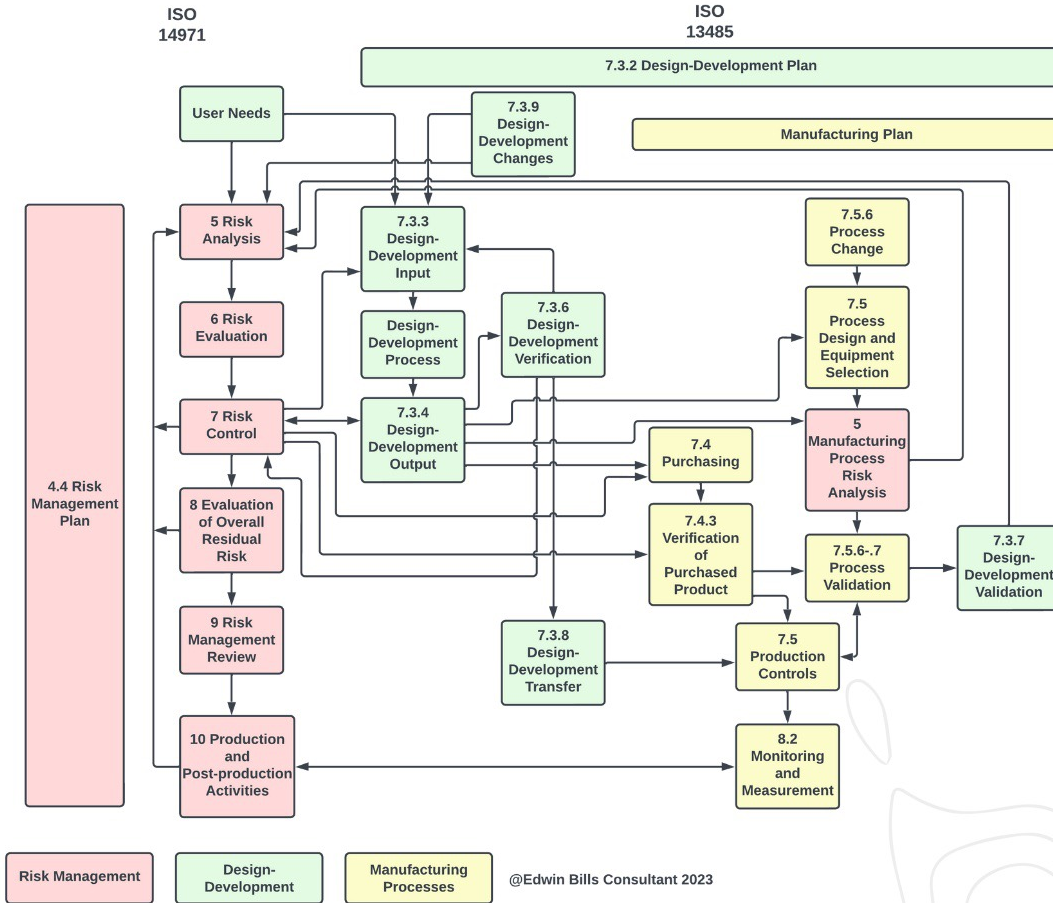




# At first glance...



The relationship between ISO 13485 and risk is complicated.



# Intersections of ISO 13485:2016 and ISO 14971:2019

Learn more here:

<https://www.meddeviceonline.com/doc/the-intersection-of-iso-and-iso-under-the-proposed-fda-qmsr-0001>

and here:

<https://www.meddeviceonline.com/doc/new-fda-qmsr-through-the-lens-of-risk-management-requirements-and-analysis-0001>

got that?

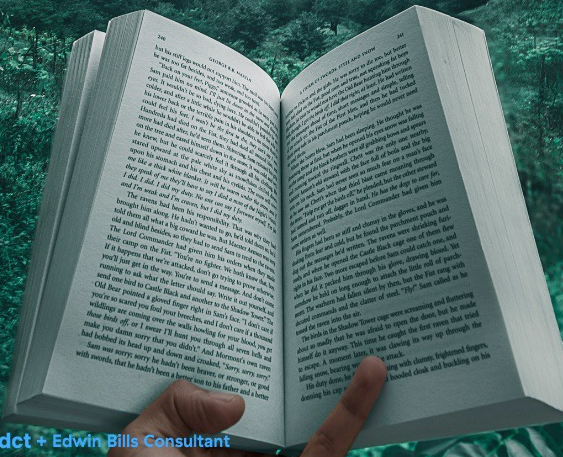


# Stay with us.

Let's break it down.

# Think about Risk Management per ISO 13485:2016 like chapters in the story of bringing a product to life.

- 1 | prologue
- 2 | design + development
- 3 | manufacturing
- 4 | post-market





# 1 | Prologue



**Know the definitions  
& references**



**Design your QMS  
based on risk**



**Create +  
maintain  
records**



**Management  
is ultimately  
responsible**



# 1 | Prologue

## Know the definitions & references

- ✓ 3.17 risk
- ✓ 3.18 risk management
- ✓ 3.9 life cycle
- ✓ 7.1 NOTE

*"further information can be found in ISO 14971"*



# 1 | Prologue



## Design your QMS based on risk

### Consider risk in the scope and depth of the QMS

ISO 13485:2016 § 4.1.2 (b)

*"... apply a risk based approach to the control of the appropriate processes needed for the quality management system"*

### ... including Risk Management processes

ISO 13485:2016 § 7.1

*"the organization shall document one or more processes for risk management in product realization"*

# 1 | Prologue

## Create + maintain records

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### Quality records need to be kept

ISO 13485:2016 § 4.2.5

*"records shall be maintained to provide evidence of conformity to requirements and of the effective operation of the quality management system"*

**...including Risk Management records which need to be accessible throughout the product lifecycle**

ISO 13485:2016 § 7.1

*"Records of risk management activities shall be maintained"*



# 1 | Prologue



## Management is ultimately responsible

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### ...to provide resources

ISO 13485:2016 § 5.1

*"top management shall provide evidence of its commitment to the development and implementation of the qms and maintenance of its effectiveness by... (e) ensuring availability of resources"*

### and qualifications + training which provides competent personnel

ISO 13485:2016 § 6.2

*"Personnel performing work affecting product quality shall be competent on the basis of appropriate education, training, skills and experience"*

*"The methodology used to check effectiveness [of training] is proportionate to the risk associated with the work for which the training or other action is being provided"*

## 2 | Design + Development



**Risk Management and Design Requirements**  
feed each other



**Evaluate every change's impact to Risk**

## 2 | Design + Development

# Risk Management + Design Requirements feed each other

ISO 13485:2016 § 4.1.2 (b)

*"Inputs relating to product requirements shall be determined and records maintained... shall include (c) applicable outputs of risk management;"*

## Risk + Requirements inform each other iteratively.



IS MY RISK MANAGEMENT FILE READY?

**If your risk management file  
*only* contains an FMEA,  
you have work to do.**



# Inputs to Risk Analysis

iterate, iterate, iterate, iterate, iterate



## 2 | Design + Development

### Evaluate every change's impact to Risk

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**you can't know until you check.**

ISO 13485:2016 § 7.3.9

*"The review of design and development changes shall include ... inputs or outputs of risk management ..."*



Every change order (ECO, ECN, CO, etc.) should include an evaluation of the change on risk management inputs and outputs (not just a checkbox)

### 3| Manufacturing

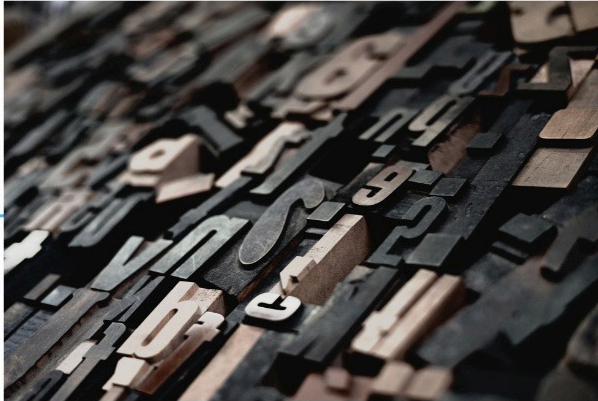
**Supplier management, incoming inspection, process + software validation should all be proportionate to the risk of the product**

**Evaluate every process change's impact to risk**

**Nonconformities in production should be analyzed for risks**

### 3 | Manufacturing

"...proportionate to the risks"



Criteria for  
evaluation and  
selection of  
suppliers  
§ 7.4.1

Verification of  
purchased  
product  
(incoming  
inspection)  
§ 7.4.3

Non-fulfillment  
of purchasing  
requirements  
(supplier/part  
nonconformities)  
§ 7.4.1

Process +  
software  
validation  
§ 7.5.6



### 3 | Manufacturing

Changes in the manufacturing suite are evaluated for impact to risk, too.

ISO 13485:2016 § 7.3.9

*"The review of design and development changes shall include ... inputs or **outputs** of risk management ..."*

Reminder – **outputs** of Risk Management include

- ✓ design features
- ✓ manufacturing controls
- ✓ safeguards
- ✓ information for safety



### 3 | Manufacturing

**Nonconformities in production should be analyzed for risks**

NCMRs should be evaluated and dispositioned based on **risk**

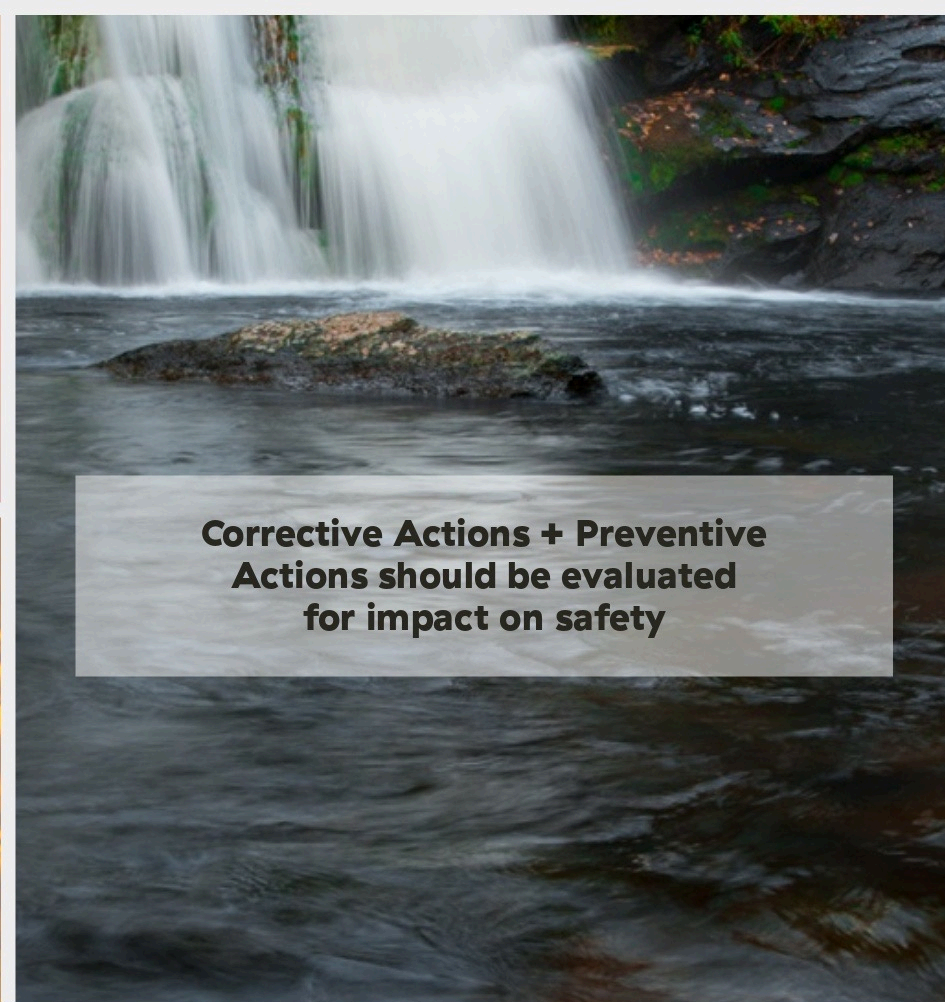
ISO 13485:2016 § 8.3.1

*"Records of the nature of the nonconformities and any subsequent action taken, including the evaluation, any investigation and the rationale for decisions shall be maintained"*

## 4 | Post Market



**Feedback and Complaints feed  
back into Risk Management**



**Corrective Actions + Preventive  
Actions should be evaluated  
for impact on safety**

## 4 | Post-Market

# Feedback and Complaints should feed back into Risk Management

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## Every single complaint should be evaluated for a relevant entry in the Risk Management File

ISO 13485:2016 § 8.2.1

*"The information gathered in the feedback process shall serve as potential input into risk management for monitoring and maintaining the product requirements as well as the product realization or improvement processes"*



# 4 | Post-Market



## Corrective Actions and Preventive Actions should be evaluated for impact on Safety

### Corrective Actions may impact risk

ISO 13485:2016 § 8.5.2 (e)

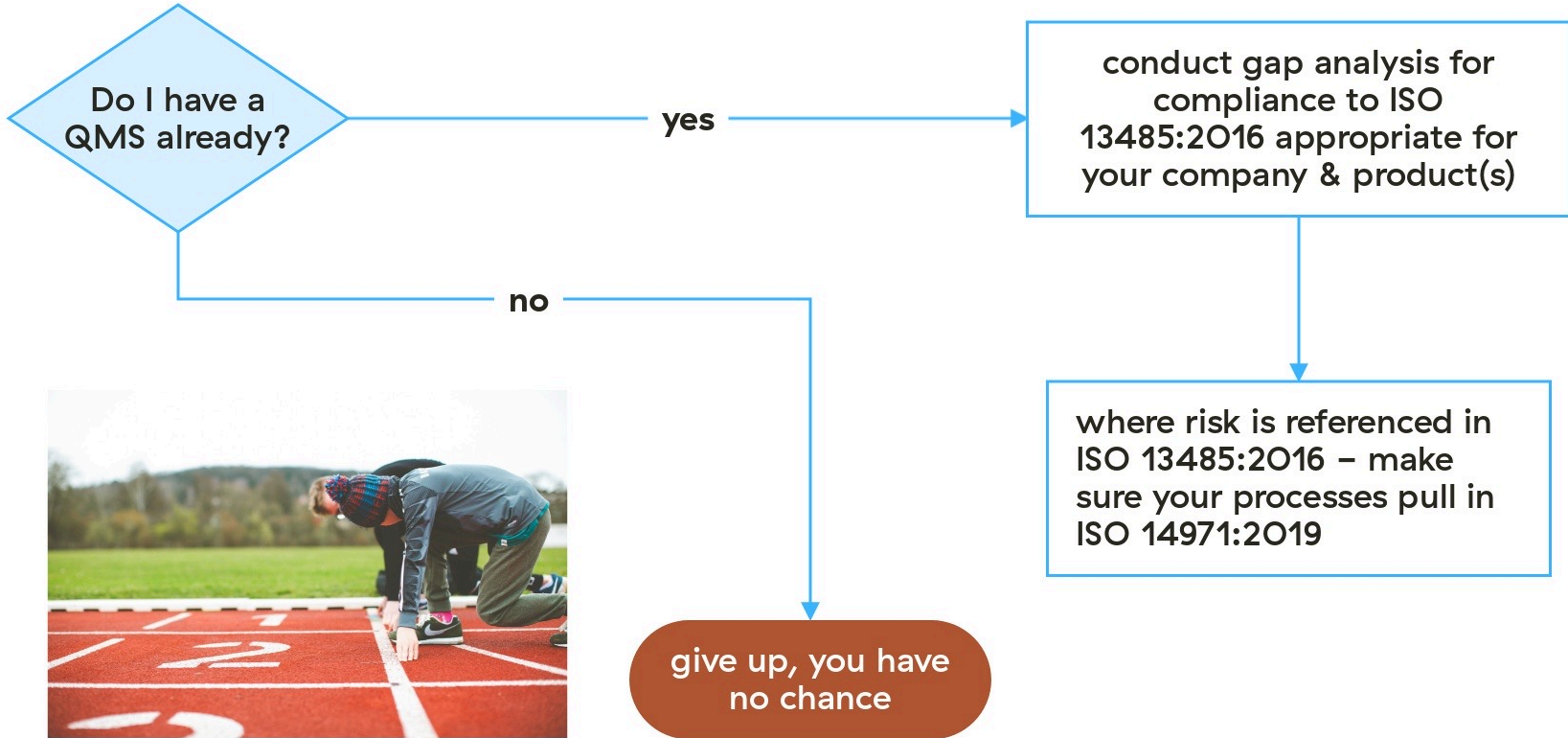
*"...verifying that the corrective action does not adversely affect the ability to meet applicable regulatory requirements or the safety and performance of the medical device"*

### Preventive Actions may also impact risk

ISO 13485:2016 § 8.5.3 (d)

*"...verifying that the action does not adversely affect the ability to meet applicable regulatory requirements or the safety and performance of the medical device"*

# Where do I start?



**IF YOU'RE PRE-MARKET, TAKE HEART:**

**You don't need  
it all right now.**



Start creating a risk analysis as you build product requirements.

**Update these a lot.**

As you build each module of your QMS, refer to ISO 13485 and ISO 14971 to build strong processes.





**It can feel heavy.**

lighten the load by eating one bite at a time

get a copy of ISO/TR 24971:2020 to help you

# Remember, there's no phase for risk management



# We're Better Together

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Risk Management belongs to everyone.

# Key takeaways



You need to practice risk management to comply with QMSR



FDA tells us complying with ISO 14971 is a very good idea



Your quality system is more than your SOPs... It's behaviors and attitudes, too



Your risk management processes need to touch the whole lifecycle of your device (FMEA is NOT enough)

## You can do it!



# contact us

get in touch. let's learn from each other.

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