How to Create Your DHF/TF & RMF for a Hardware or Software Medical Device

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& Quality Assurance

In This Webinar



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- Medical Device Regulations Overview
- Starting DHF Timeline
- Design Controls Timeline
- Risk Activities Timeline
- Design and Risk Plans
- PHA vs. FMEA
- Verification & Validation
- Risk Review
- How this relates to 510k
- Technical File Differences
- Software Devices



Definitions

- **DHF** Design History File
- **TF** Technical File
- **CER-** Clinical Evaluation Report
- **RMF –** Risk Management File
- PHA/HA Preliminary Hazard Analysis / Hazard Analysis
- **FMEA** Failure Modes and Effects Analysis
- **RMP/RMR –** Risk Management Plan/Report





Medical Device Regulations Overview





Medical Device Regulations

• FDA

 21 CFR 820 – Outlines requirements for Quality Management System for Medical Device Manufacturers

• ISO

- ISO 13485 Quality Management Systems
- ISO 14971 Medical Devices Applications of risk management

• MDR

- EUMDR European Union Medical Device Regulation
 - Outlines specifications for QMS, Technical File, and Risk Management





Medical Device Regulations Overview

FDA		ISO		MDR	
DHF [*] (21 CFR 820)	RMF	DHF (ISO 13485)	RMF (ISO 14971)	TF	RMF
 Subpart C: Must maintain DHF for each device type. Includes: Design and Development Planning Design Inputs Design Outputs Design Reviews Design V&V Design Transfer Design Changes 	Defer to ISO 14971.	Section 7.3: Plan and control design and development of product. Includes: Design and Development Planning Design Inputs Design Inputs Design Outputs Design Reviews Design V&V Design Transfer Design Changes	 Includes: Risk Management Plan Risk Analysis Risk Evaluation Risk Controls Residual Risk Evaluation Risk Management Review Production/post- production activities Meets FDA and EUMDR requirements for RMF	 Annex II, #3: Info to allow design stages to be applied and understood Complete specifications 	 Annex I, Ch. I, #3-4: Implement, document, and maintain risk management system Includes: RMP for each device Foreseeable hazard identification Estimate and evaluate risks during use Risk controls Benefit/Risk Analysis Post-market surveillance
Class II, III, and some Class I device	es.	for DHF	4AN		(IRQ

DHF Overview

DESIGN CONTROLS TIMELINE AND PLANNING (ISO 13485)





Design Controls Timeline

	1	Design Plan
Prior to or during design process	2	 User Needs and Design Inputs User Needs – non-technical/layman's explanation of design needs Design Input – directly related to UNs, technical and non-ambiguous, calls out specifications if necessary
Throughout the design process	3	Design Reviews
Post-design freeze	4	 Design Outputs Outputs of the device based on the design inputs (requirements). Can be drawings, work instructions, labeling, etc.
	5	Design V&V
	6	Design Transfer





FDA Design Controls Waterfall Diagram



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Design Plans

- Per ISO 13485, during the design and development planning stage, the following shall be documented:
 - Assignment of responsibilities and authorities
 - Design and development stages
 - Reviews needed at each D&D stage
 - Verification, validation, and design transfer activities done at each stage
 - Traceability methods of D&D outputs to inputs
 - Necessary resources and personnel competencies



Design and Development Stages

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Design and Development Planning	 Identify scope of project/device Design Plan creation and approval 	
Design Input	 Define User Needs and Design Input (Design Controls Matrix) Design Process and Design Freeze 	
Design Output	 Define Design Outputs and verification methods Design Controls Matrix update 	
Design V&V	 Design Verification – show product meets DIs Design Validation – show products meets UNs 	
Design Transfer	• Product Launch	



Verification & Validation

Verification Do the outputs meet the inputs? Did we make the device we meant to?

Example Verification Activities:

- Bench Testing
- Animal Testing
- Inspections

Documentation shall include methods of verification (e.g. test methods).



Validation

Does our device meet the UNs and intended use? Did we make the right device for what the need is?

 Must be performed using production units – i.e. units built following all production processes and with all materials intended to be released to market.

Validation Activities:

- Clinical evaluation end-user testing of the device
- Muse be done under intended environmental conditions (actual or simulated)
- Usability Evaluation
- Packaging and labeling should be included

RMF Overview

RISK MANAGEMENT FILE AND REQUIREMENTS (ISO 14971)

Risk Activities Creation Timelines

Prior to or during design process	1	Risk Management Plan
Throughout the design process	2	 Risk Analysis – Based off intended use of device. Hazard Analysis dFMEA, uFMEA, sFMEA
	3	 Risk Evaluation and Risk Control Review risk acceptability and reduce risks to acceptable levels Risk Acceptability Matrix (RAM) Controls Considerations: Inherent Safety by Design, Protective Measures, Information for Safety
Post-design freeze	4	 Risk Management Review/Report Summarize risk activities and explain risk analysis and risk acceptability Explain process/plans for evaluation production/post-production risks
	5	Production/Post-Production Activities Process FMEA (pFMEA)

Risk Plans

- Per ISO 14971, the RMP shall include:
 - Scope of planned risk management activities
 - Assignment of responsibilities and authorities
 - Review requirements
 - Risk acceptability criteria
 - Residual risk evaluation method
 - Verification activities for implementation and effectiveness of risk controls
 - Collection/review activities for post-production risk information

Risk Analysis using PHA and FMEA

PHA vs. FMEA

PHA

focuses on harms and hazards to end users

- Hazards Potential sources of harm
 - ISO 14971, Annex C example list
- Hazardous Situations Circumstance in which people, property, or the environment may be exposed to hazards
- **Harm** the physical impact on people, property, or the environment
- Foreseeable Event Event that leads to the hazardous situation

focuses on device/process failure outcomes

- Failure Mode how the device or process fails.
- Potential Failure Effect Potential effect or outcome due to the failure mode
- **Potential Causes** potential cause of the failure mode. Can be user error, design flaw, software bug, etc.

Types of FMEA

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Risk Review

To be completed **prior** to initial production release.

- Review execution of risk management plan to ensure:
 - Proper implementation
 - Overall residual risk is acceptable
 - Methods or production/post-production review are in place and appropriate
- Record results in Risk Management Report

Production/Post-Production Review

- Collect information generated in production, by the user, during installation, and throughout the supply chain.
- Review for relevance to safety

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- Unrecognized hazards or hazardous situations
- Updated risk and residual risks
- Whether generally accepted *state of the art* has changed

Software Devices

	DHF/TF	Risk Management					
	FDA Additional Requirements						
 Softwa User Softwa User In Softwa Softwa Softwa Softwa SOUP I 	are Development Plan oftware Requirement Specifications (URS) nterface Wireframes are Configuration Management Plan are Architecture are Deployment Plan Documentation	 Software Level of Concern Software Safety Classification Cybersecurity 					

Technical File

DIFFERENCES AND ADDITIONAL REQUIREMENTS

Technical File Requirements

General device description and specifications (Annex II 1.1) Device labelling, packaging, and instructions for use (Annex II 1.2) Detailed design and manufacturing documentation (Annex II 1.3) General Safety and Performance Requirements (GSPR) (Annex II 1.4) Risk Management and Risk-Benefit information (Annex II 1.5) Product verification and validation information (Annex II 1.6) Post-market surveillance information (Annex III) Declaration of Conformity (Annex IV)

General Safety and Performance Requirements (GSPR)

Annex I/Annex II #1.4

- Documented evidence needed for each element
 - May provide justification why element does not apply
- List harmonized standards

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Clinical Evaluation Report

Manufacturers are also required to (per Annex XIV Part A):

- Identify available clinical data relevant to the device and its intended purpose and any gaps in clinical evidence through a systematic scientific literature review
- Appraise all relevant clinical data by evaluating their suitability for establishing the safety and performance of the device
- Generate any new or additional clinical data necessary to address outstanding issues through clinical investigations.
- Analyze all relevant clinical data in order to reach conclusions about the safety and clinical performance of the device including its clinical benefits.
- Have a depth an extent proportionate and appropriate to the nature, classification, intended purpose, risks, and manufacturer's claims of the device in question.
- * Have results and clinical evidence documented in a clinical evaluation report.

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Post Market Clinical Follow Up (PMCF) Plan and Report

Annex XIV Part B

• Required unless manufacturer can justify non-applicability

Includes the following:

- General and specific methods and procedures to be applied (e.g. user feedback, PMCF studies)
- Rationale for methods and procedures
- References to relevant parts of clinical evaluation report and risk management, harmonized standards, and relevant guidance
- Specific objectives
- Evaluation of clinical date
- Time schedule

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Post-Market Surveillance

Post Market Surveillance Plan and Report

Annex III

- Covers processes to collected market information, assess data, and provides threshold values used for benefit-risk analysis reassessment.
- Includes complaint evaluation methods, trend reporting, and reporting information.
- Includes Periodic Safety Update Report (PSUR)* to summarize PMCF and provide benefitrisk determination concluations
 - Minimum update: Annually (Class IIb and III) or every two years (Class IIa)
- PMS Report required for Class I

*Class IIa, IIb, and III devices

Declaration of Conformity

Declaration of Conformity

Annex IV

- Only signed *after* Notified Body approves conformity
 - Not required for Class I, single-use, non-measuring, non-sterile devices
- Details product name, catalogue number, SRN, sole responsibility statement, basic UDI, risk class, harmonized standards, NB identification, place of issue, and person who will sign.

Regulatory Submissions

HOW DHF AND RMF RELATES

How this relates to 510(k)

DHF

- Submission requires Intended Use, Design Inputs, and Design Verification information
- 510(k) can be submitted once Design Verification is completed, and before Design Validation.

RMF

 Only risk requirement for 510(k) is risk analysis for moderate/major-level risk software devices

eSTAR template makes 510(k) requirements for your device type clear and easier to understand compared to traditional filing methods.

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How this relates to CE Mark

DHF

- Submission requires Intended Use, Design Inputs, Design Outputs, and Design V&V information
- Technical File for CE Mark can only be submitted after Design Verification **and** Validation
 - Requires Clinical Evaluation Report
- Specific format requirements for Technical File

RMF

- Submission requires Risk Assessment file with documented risk identification and mitigation
- GSPR requirements for risk file

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